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**Cape Hatteras National Seashore Negotiated Rulemaking  
Meeting 13 – February 26, 2009  
Kill Devil Hills, NC  
Meeting Summary  
Approved by the Designated Federal Official on May 18, 2009**

**Summary of Consensus Agreements**

The Cape Hatteras National Seashore Negotiated Rulemaking Committee reached consensus on the following during the meeting:

1. Approved the Meeting 10 Summary, draft dated February 20, 2009 (26 February, am).

**Welcome and Opening of the Meeting**

Mike Murray, Cape Hatteras National Seashore (CAHA) Superintendent and Committee member, opened the meeting in his capacity as the designated federal official (DFO) for the Cape Hatteras National Seashore Negotiated Rulemaking process. He welcomed everyone, gave an overview of the agenda, and thanked the Dare County GIS department for their support of the Integration Workgroup's mapping efforts.

**Review of Committee Groundrules**

The DFO reviewed the Committee's groundrules regarding what happens at the end of the Committee's work depending on whether the Committee reaches consensus. If the Committee reaches consensus, NPS will use the consensus agreement as the basis for the proposed rule and preferred alternative.<sup>1</sup> If the Committee does not reach consensus, members will explore reasons for disagreement and decide what to report to NPS about the Committee's efforts.<sup>2</sup> If there is no consensus, NPS will consider the Committee's input and determine what aspects of the discussion will be incorporated into the plan.

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<sup>1</sup> CAHA Reg Neg Final Groundrules, Section VI.A: "The goal of the Committee is to develop a Consensus Agreement Report that reflects a final consensus by the Committee on the concepts and language to be used as the basis for a proposed special regulation."

<sup>2</sup> CAHA Reg Neg Final Groundrules, Section VI.F: "If the Committee does not reach consensus on a proposed rule, Committee members will explore the basis of the disagreement(s), and the associated reasons for the differences of opinion, and will discuss what if anything to report to NPS about the Committee's efforts. As envisioned by the Negotiated Rulemaking Act, the Committee, through the facilitators, may transmit to NPS a report specifying any areas in which the Committee reached agreement, as well as the explanation for the disagreements, a description of the interests that must be satisfied to reach an agreement, and if possible, ways to address the differences. If a non-consensus report is submitted to NPS, and as permitted by the Negotiated Rulemaking Act, any Committee member may include as an addendum to the report additional information, recommendations, or materials."

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## **Integration Workgroup Process**

Robert Fisher presented an overview of the Integration Workgroup, which was formed at the last Committee meeting. The Integration Workgroup met for five all-day meetings, two conference calls and one final in-person meeting. Committee members representing the U.S. Fish and Wildlife Service and the North Carolina Wildlife Resources Commissions were present at one of the all-day meetings, primarily to talk about turtles and night driving. The Workgroup discussed many topics including routes and areas, night driving and lighting, villages, permits/passes/fees, natural resource protection, and vehicle characteristics and operations. The Workgroup participants were: Carla Boucher, Derb Carter, Walker Golder, Larry Hardham, Destry Jarvis, Warren Judge, Jim Keene, Jim Lyons, and Mike Murray.

The Workgroup did not develop a single recommendation for the Committee. During the deliberations, at the Workgroup's request and for discussion purposes only, the facilitators put forward a working draft map with a single-line of routes and areas based on previous work and discussion by the Workgroup, Committee, and Subcommittees. The Workgroup explored different packages of options that included designating routes and areas, resource protection measures, and other issues. They discussed what to bring back to the Committee and asked the facilitators to present the process overview and for Workgroup participants who developed the last two routes and areas proposals to present them to the Committee. The options are identified as Option A and Option B on maps distributed to the Committee (and available on the NPS website).

The Committee discussed the development of the two routes and areas lines on the map (Options A and B) and the different proposals the Integration Workgroup developed during their meetings. Some Committee members requested all documents developed during the Integration Workgroup process in order to understand the evolution of the various proposals. Other Committee members said this would not be informative as there was only partial agreement among the Workgroup participants about what documents to provide to the Committee.

The key to the lines on the map was:

- *Red* – closed to ORVs
- *Green* – open to ORVs
- *Blue* – seasonal closure based on time of year (Option A and B dates differ)

A Committee member noted the importance of clarifying whether blue routes are year-round ORV routes that are seasonally closed or seasonal ORV routes, expressing a preference for the former.

## **Presentation of Routes and Areas Proposal - Option A**

Carla Boucher, Larry Hardham, Warren Judge, and Jim Keene introduced the Option A routes and areas lines, which were developed by the ORV access caucus and supported by Dare County. They described Option A as their very best attempt to negotiate with

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the goal of reaching full consensus. They said that one primary goal for the nation is to retain and create jobs and stressed the importance of addressing the economic impacts of decisions on CAHA. This Option was designed to be reasonable for the community, the resources and the visitors, and to provide predictability for the community and responsible resource management. Jim Keene presented the Option A routes and areas lines. He identified one correction: on the top of Page 6, the Option A line should be a green line from the top of the page to ¼ mile below Ramp 27, as shown on Page 5.

Committee members were provided an opportunity to comment on Option A. Comments by Committee members included:

- *Additional Information* - identify access points to sound side and more detail would be needed to fully consider Option A.
- *Adaptive Management and Flexibility* - include adaptive management and active vegetation management in both Options.
- *Capacity* - funding may be insufficient for the identified infrastructure.
- *Congruence of Options A & B* - there are areas of agreement with Option B. Both Options designate a similar amount of CAHA beaches as open at least seasonally, although the total number of miles that would be open was questioned.
- *Criteria* - identify the criteria for closing areas to vehicles for species.
- *Flexibility* - storms could jeopardize access via Pole Road, interdunal roads and ramps, and the lack of flexibility in the plan would prevent adjusting those access points. There is inadequate opportunity for management flexibility, and the timeframe under the rule means ORV closures will likely be fixed for a decade.
- *Floating Closures* - floating closure areas should be called “conditional routes,” NPS should have the flexibility to adjust when they are opened or closed, all non-ORV areas should be designated as floating closures, and add floating closure miles on South Beach.
- *Permits and Costs* - people may not be willing to pay for an ORV permit if areas designated as open to ORVs were significantly restricted due to resource closures.
- *Ramps* - ramps should be located where vehicle or pedestrian areas start and stop.
- *Villages and Ocracoke* - Hatteras and Frisco beaches should remain closed to ORVs due to pedestrian safety, narrowness and economic impacts. Hatteras and Frisco beaches should be opened to ORVs in the off-season for speckled trout fishing, which would add several more miles of driving. Easter closure is unnecessary if villages are closed as of March 1. Oceanfront beaches on Ocracoke should be open for drum fishing.

Some Committee members expressed support for Option A because it protects resources through floating closures, allows for ORV access, considers PINWR and protects natural resources.

### **Presentation of Routes and Areas Proposal - Option B**

Walker Golder and Jim Lyons introduced the Option B routes and areas lines, which they developed with Derb Carter and Destry Jarvis, and which were supported by the

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environmental and pedestrian access caucus. They described Option B as meeting the legal, policy and recreational mandates, allowing for a diversity of visitor experiences on CAHA and providing for pedestrian, species and ORV use of CAHA. Walker Golder also emphasized the importance of the seashore to many different species, and noted that what NPS does on CAHA affects state and regional migratory bird flyways and continental populations of many species. He also emphasized that the entire seashore outside villages is crucial for birds because different birds use the seashore at different times of year, and that some routes and areas proposals would have prevented access by birds to critical food resources and habitats at critical times. Walker Golder and Jim Lyons presented the Option B routes and areas lines.

Committee members were provided an opportunity to comment on Option B. Comments by Committee members included:

- *Additional Information* - identify access points to sound side and more detail would be needed to fully consider Option B.
- *Adaptive Management* - include adaptive management and active vegetation management in both Options.
- *Commercial Fishing* - the impact of closures on commercial fishing is unclear.
- *Congruence of Options A & B* - there are areas of agreement with Option A.
- *Economic Impacts* - areas closed to ORV use will have a negative economic impact on the community, especially on the southern end of Hatteras Island, and there is insufficient economic data to make this decision.
- *Flexibility* - Option B locks up land for specific uses over time rather than being adaptive and flexible.
- *Inlets* – a separate inlet experience may be unnecessary as inlets are subject to resource closures. The number of people that would use a pedestrian-only inlet is questionable. Because driving can maintain bird habitat, the rationale for prohibiting vehicles at inlets is unclear.
- *ORV and Recreational Access* - recreational values would be lost under Option B, including watersports and fishing sites and areas. Option B does not provide a reasonable balance between recreation and protection of resources and does not adequately optimize resource protection and public access. Option B would close too much of the beach to ORVs in the summer and year round.
- *Pedestrian Only Areas* - Option B would close too much of the beach for pedestrians. Pedestrians may disturb birds more than ORVs.
- *Permits and Costs* - people may not be willing to pay for an ORV permit if areas designated as open to ORVs were significantly restricted due to resource closures.
- *PINWR* – PINWR provides as an opportunity for a nearby wild experience. Areas adjacent to CAHA used by species should be considered.
- *Resource Closures* - all areas of the seashore may be subject to resource closures.
- *Villages* - the rationale for treating the villages differently is unclear.
- *Wildlife Science* - the conclusions drawn from the science behind Option B are questionable. The conclusions drawn from the science and law are supported.

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In response to a question about sound side areas under Option B, Walker Golder responded that sound side areas should remain open to ORV use. Some Committee members expressed support for Option B and appreciation for the protection of resources for future generations.

### **Testing Consensus on Options A and B**

Committee members tested consensus on the Options A and B routes and areas proposals. The Committee did not reach consensus on either Option. The reasons for the disagreements included the comments listed above and concern about precisely fixing the length of floating closures. Some Committee members suggested testing consensus on those areas where Options A and B designated identical routes and areas in a particular stretches of beach. This was not done because other Committee members considered the Options as packages and said that their components could not be separated or divided.

### **Committee Business**

*Meeting Summaries* – The Committee approved the Meeting 10 draft summary dated February 20, 2009 with no changes. The final meeting summaries will be sent to the Committee for comment via email and the DFO will resolve any conflicts among the comments, if needed, and then approve the summaries.

### **Public Comment**

Jim Harris submitted written comments and noted that closures would have little effect on breeding success. He said storms early in the season and high temperatures in the late summer cause chick mortality, and that children running on the beach have more impact on birds than stationary or slow-moving humans or vehicles.

Gene Schwester said he doubts plovers are in the area, that everyone wants their beach as they've always had them, and that the beaches are for everyone.

James Higham thanked the Committee members working for access and asked the Committee to consider the people on Hatteras Island. He said that beach closures not gas prices will deter people from visiting, and that Pea Island should be considered in the Committee's work. He also said the beaches are for everyone.

Anne Bowers, who owns a business in Frisco, expressed concern that the beach closures decreased business substantially in 2008 and that without beaches to draw visitors there is no way to support tourism and merchants.

Phil Anderson said there should be birds and access. He asked the Committee to develop a plan that allows everyone to use the beach.

Ward Trofler said that his friends, family and fishing are intertwined and that closing the beach is taking away future memories. Taking access from him is very painful because

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being on the beach is how he defines himself. He also said his father, a veteran, cannot drive onto the beach due to physical limitations.

Hal Lester said he moved to Hatteras to pursue his dream, and his business fell 25% in summer 2008 when Cape Point was closed. He said things seemed to be improving a few years ago between NPS and the public. Now visitors and residents feel they are being punished by the consent decree, losing night driving and the lawsuit, and they want to enjoy their beaches and keep them open.

Rob Alderman said he was disheartened that not all Committee members have large constituencies and he criticized the process that did not adequately protect human use of the beaches and that required unanimity for agreement.

Kevin McCabe said that there was limited time to come to agreement and it was unlikely anyone would give public comment to support beach closures.

Jay Balf said that restricting access to the beaches will restrict jobs in the area and is rural gentrification. He said there is no reason that people can't continue to live in harmony with the ocean as they have for generations. He also noted that the science on protecting the resources is inconclusive.

Dean Johnson said the science is flawed and the people who challenge the way of life here should put up a bond as insurance for the local community.

Fred Westervelt said the human resource is most precious and needs to be protected. He predicted the Committee would not reach consensus and said there are a substantial number who favor liberal access to the beach. He recommended majority and minority reports to describe what should be implemented on the beach.

Barbara Ackley said that denial of beach access is a disaster on the Outer Banks. She said some Committee members have been inactive and science had been disregarded.

Michael Stokes questioned whether there were bird counts from the spoils islands adjacent to CAHA, if not why not, and how rules can be made without good data. He said that predation, vegetation, overwash and storms, not ORVs, lower bird counts. He said the rule will have substantial economic impact. He also suggested that data used for the regulation be peer reviewed, and that people remember that CAHA is a recreation area.

George Chamberlin read a statement written by his wife Elizabeth Chamberlain about her ancestors and family, who have been on the Outer Banks since the early 1600s and who purchased Ocracoke in the 1700s. In the statement, she asked that the generosity of the people who donated land to NPS be remembered. George Chamberlin asked the Committee to use common sense when developing regulations that will promote a positive future and to remember that nature will take care of itself.

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Mike Berry said he was disturbed that science was not used well in the process and suggested the need for an assessment and literature review. He said a citation list should have been provided at the beginning of the process, and his research does not show a need to ban ORVs from the beach. He noted that the interim protocols were never published or signed off on by a senior official. He also recommended that NPS form an independent science review body to review any science used to develop an ORV plan.

Leslie Lanier thanked those defending the way of life including beach driving, picnicking, volleyball, etc. She said NPS was created to keep public lands open to the public and asked that they not be closed now. She said predators, not people, are killing the birds, and the beaches should be kept open for visitors and others to enjoy.

Mary Ann Cohen said she and her husband retired to Salvo to drive and fish and walk on the beach. She said she is concerned about Hatteras Island businesses and she prays for good choices so businesses can stay open, people can enjoy the beach and the way of life can be maintained.

Carl Classen said that Ocracoke's tax revenue is critical to Hyde County's public services and funds the health and youth centers. He thanked all the Committee members for their service and encouraged them to come together to find a reasonable solution on behalf of Hyde County residents and everyone.

Gary Gross, project coordinator for a campaign to preserve access to the nation's beaches ([www.preservebeachaccess.org](http://www.preservebeachaccess.org)), read comments received on the campaign's website about the importance of access for economic viability and quality of life for many people. (He provided a copy of the comments to the DFO.)

Scott Bradley asked that at least a small amount of South Point on Ocracoke remain open to vehicular access, and said that almost every business owner on Ocracoke supports the NEPA alternative proposal being developed by the ORV access caucus.

Steward Couch said some Committee members didn't work together with the group to reach agreement and said that the public should not be prevented from using the beaches on this recreation area. He said that people should not be issued tickets for minor infractions of resource areas as it ruins their vacation and may result in a visitor not returning. He said preventing access would destroy a way of life and cited visitors who said they live for the two weeks a year when they visit CAHA.

Joe Thompson observed that Cape Hatteras is like nowhere else in the nation, described his joy driving onto the beach to surf, and said everyone at the table can behave honorably even with different agendas.

Truman Joyner said that at 85 he is no longer able to walk onto the beach and he can sit in a chair and fish when his son drives him onto the beach. He said the beach belongs to all US citizens, including those with limited mobility. He asked the Committee to

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consider the young, old, and disabled when planning for CAHA and not to prohibit him from going to the beach and enjoying fishing from his chair.

Matt Walker said that watersports should be considered more as they have huge economic impact and surfers worldwide know of Cape Hatteras. He said the waves were an important natural resource and source of revenue and joy.

Committee members thanked the public for their comments at the meeting and over the course of the negotiated rulemaking process. Committee members noted the public spoke eloquently and from the heart and expressed hope that the Park will come up with a plan that all can support and that is a net gain overall. A Committee member also mentioned the need for NPS action to meet the requirements of the Americans with Disabilities Act.

### **Completion of the Negotiated Rulemaking and Adjournment of the Meeting**

Committee members caucused to review Options A and B and the status of efforts to reach consensus. The facilitators, after conferring separately with Committee members and due to differences in the views expressed about Options A and B, recommended to NPS and the Committee that the consensus process should be concluded, with the recognition that everyone worked hard to the very end. The Committee then shifted focus to closing down the meeting and the negotiated rulemaking process.

Mike Murray, as DFO, noted that while the Committee did not reach agreement on a consensus recommendation to NPS on the components of an ORV management plan for CAHA, the Committee's extensive work on a wide range of important topics will be considered by NPS as it moves forward with the NEPA process and developing the plan. Mike Murray said NPS would be considering the Committee's work and determining if it contains information that is beyond the current range of NEPA action alternatives already put forward by NPS, in which case NPS will consider the possibility of putting forth a new action alternative to be reviewed during the NEPA process.

The Committee reviewed the action items following the meeting. The facilitators will draft a brief report summarizing the Committee's process and Committee members may submit addendums individually or in groups to be attached to the report, which will be submitted to NPS on March 30. The next round for public involvement in the NEPA process likely will occur in late fall or winter. NPS will issue press releases and there will be a notice of availability published in the Federal Register when the DEIS is available for public comment.

Mike Murray described the Committee members' unwavering commitment to core values and hard work. He said that the Committee's efforts have better prepared NPS to make decisions about the plan and that the plan and the regulation will be better due to the work of the Committee. Mike thanked everyone and at 6:10 pm declared it was in the public interest to adjourn the final meeting of the negotiated rulemaking Committee.



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**Attachments**

- A. Attendance
- B. Materials Distributed to the Committee

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**Attachment A: Attendance**

<b>REG NEG COMMITTEE MEMBERS</b>					
<b>Last Name</b>	<b>First Name</b>	<b>Seat</b>	<b>Organization</b>	<b>Principal or Alternate</b>	<b>Feb 26</b>
Allen	David	State Govt	NC Wildlife Res. Comm	P	AM & PM
Alley	John	User Groups/Open Access	Outer Banks Preservation Assoc.	P	AM & PM
Ballance	Gene	County Govt	Hyde County, NC	A	AM & PM
Benjamin	Pete	Federal Govt	USFWS, Raleigh Field Office	P	AM & PM
Boucher	Carla	User Groups/ORV Use	United Four Wheel Drive Assoc	P	AM & PM
Bounds	Ronald	User Groups/Rec Fishing	United Mobile Sportfishermen	A	AM & PM
Broili	Thayer	Federal Govt	Cape Hatteras National Seashore	A	AM & PM
Cameron	Susan	State Govt	NC Wildlife Res. Comm	A	AM & PM
Couch	John	User Groups/Open Access	Outer Banks Preservation Assoc	A	AM & PM
Davis	Robert	User Groups/Rec Fishing	Cape Hatteras Anglers Club	A	AM & PM
Duke	C.A.	Civic and Homeowner Assoc	Rodanthe-Waves-Salvo Cvc Assoc	P	AM & PM
Eakes	Bob	User Groups/Rec Fishing	American Sportfishing Assoc	P	AM & PM
Esham	David Scott	County Govt	Hyde County, NC	P	AM & PM
Folb	Frank	Civic & Homeowner Assoc	Avon Property Owners Assoc	P	AM & PM
Forman	Trip	Other User Group	Watersports Industry Association	P	AM & PM
Foster	William	Commercial Fishermen	NC Fisheries Association	A	AM & PM
Golder	Walker	Enviro. & Nat. Res. Cons. (S/R)	Audubon North Carolina	P	AM & PM
Goodwin	David	Tourism, Visitation & Business	Cape Hatteras Business Allies	A	AM & PM
Gould	Burnham	Other User Group	Watersports Industry Association	P	AM & PM
Hagedon	Sam	Tourism, Visitation & Business	Outer Banks Chamber of Comm	A	AM & PM
Hardham	Larry	User Groups/Rec Fishing	Cape Hatteras Anglers Club	P	AM & PM
Judge	Warren	County Govt	Dare County	P	AM & PM
Kayota	Steven	Civic &	Hatteras Island	P	AM & PM

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<b>REG NEG COMMITTEE MEMBERS</b>					
<b>Last Name</b>	<b>First Name</b>	<b>Seat</b>	<b>Organization</b>	<b>Principal or Alternate</b>	<b>Feb 26</b>
		Homeowner Assoc	Homeowners Coalition		
Keene	Jim	User Groups/ORV Use	NC Beach Buggy Assoc	P	AM & PM
Leggat	Scott	Tourism, Visitation & Business	Outer Banks Chamber of Comm	P	AM & PM
Lyons	Jim	Other User Group	Cape Hatteras Recreation Alliance	P	AM & PM
Mathis	Wayne	State Govt	NC Marine Fisheries Commission	P	AM & PM
McCormick	Carolyn	Tourism, Visitation & Business	Outer Banks Visitors Bureau	P	AM & PM
Moore	Raymond Neal	Other User Group	Cape Hatteras Bird Club	A	AM & PM
Murray	Michael	Federal Govt	Cape Hatteras National Seashore	P	AM & PM
Paquette	Patrick	User Groups/Rec Fishing	Recreational Fishing Alliance	P	PM
Peele	Michael	Commercial Fishermen	NC Fisheries Association	P	AM & PM
Rabon	David	Federal Govt	USFWS, Raleigh Field Office	A	AM & PM
Rylander	Jason	Enviro. & Nat. Res. Cons. (N)	Defenders of Wildlife	P	AM & PM
Swartwood	Judy	Tourism, Visitation & Business	Cape Hatteras Business Allies	P	AM & PM
Weston	Pat	Civic & Homeowner Assoc	Grtr Kinnakeet Shores Homeowners Inc	A	AM & PM
Winslow	Sara	State Govt	NC Marine Fisheries Comm	A	AM & PM
Wrenn	Lee	County Govt	Dare County	A	AM & PM

<b>AGENCY AND OTHER STAFF</b>			
<b>Last Name</b>	<b>First Name</b>	<b>Organization</b>	<b>Feb 26</b>
Ferguson	Ona	CBI	AM & PM
Field	Pat	CBI	AM & PM
Fisher	Larry	Institute for Environmental Conflict Resolution	AM & PM
Fisher	Robert	Fisher Collaborative Services	AM & PM
Hamilton	Sandra	NPS	AM & PM
Holda	Cyndy	NPS	AM & PM
Stevens	Mike	DOI-Solicitor's Office	AM & PM
Waanders	Jason	Office of the Solicitor	AM & PM

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<b>MEMBERS OF THE PUBLIC</b>			
<b>Last Name</b>	<b>First Name</b>	<b>Organization</b>	<b>Made Public Comment?</b>
Ackley	Barbara	self	Y
Alderman	Rob	Outer Banks	Y
Alexander	Charlotte	self	
Alexander	Jerry	self	
Amick	Kyle	self	
Anderson	Phil	self	Y
Balf	Jay		Y
Benson	John	self	
Berry	Mike	self	Y
Berry	Sharon	self	
Bowers	Anne	self	Y
Bradley	Scott	Ocracoke	Y
Burgess	Bob	self	
Cannone	Michael	self	
Chamberlin	George	self	Y
Classen	Carl	Hyde County	Y
Cohen	Mary Ann	self	Y
Cohen	Bill	self	
Conner	Rauna	self	
Conner	John	self	
Couch	Steward	Buxton	Y
Dorman	Doug	self	
Doshier	Ernest	Gecko Sportfishing	
Ebert	Jim	self	
Fink	Sheryl	self	
Fox	Everett	self	
Goodloe-Murphy	Mary Helen	The Coastland Times	
Gross	Gary	PreserveBeachAccess.org	Y
Harris	Jim	self	Y
Hayes	Mike	self	
Higham	James	self	Y
Hux	Lisa	self	
Johnson	Dean	Holiday Ice	Y
Joyner	Truman	self	Y
Lanier	Leslie	self	Y
Lester	Hal	Finnegan's	Y
McCabe	Kevin	self	Y
McCullough	Martha	artist	
Medlin	Katie	Anglers Club	
Miller	Byron	self	
Monroe	Joe	self	
Moore	Pat	self	
Mosher	Kim	artist	
Myers	Jackie	CBAR/Tourism Board	

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<b>MEMBERS OF THE PUBLIC</b>			
<b>Last Name</b>	<b>First Name</b>	<b>Organization</b>	<b>Made Public Comment?</b>
Schwester	Audrey	self	
Schwester	Gene	self	Y
Stokes	Michael	self	Y
Strauser	Cindy	self	
Strauser	Rick	self	
Thompson	Joe	Ocracoke	Y
Trofler	Ward	self	Y
Trueblood	Ed	self	
Walke	Nick	self	
Walke	April	self	
Walker	Matt	Surfing Magazine	Y
Wash	Rhonda	self	
Westervelt	Fred	Ocracoke	Y
Westervelt	Ernestine	Ocracoke	
Whitehead	Jack	Ocracoke	
Willard	Dan	self	

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**Attachment B: Cape Hatteras National Seashore Negotiated Rulemaking  
Meeting 13 – February 26, 2009  
*Materials Distributed***

1. Draft Final Agenda, dated February 21, 2009
2. Committee Final Groundrules, approved January 4, 2009
3. Recreational Use Maps and Overview, prepared by Cape Hatteras Business Allies, undated
4. Presentation of Integration Workgroup Process, dated February 26, 2009, prepared by the Facilitation Team
5. Maps Showing Two Final Integration Workgroup Routes and Areas, titled Options A and B, dated February 25, 2009
6. Integration Group Draft Document, dated February 17, 2009 revised February 20, 2009 [year incorrectly identified as 2008] for Proposal 3, with five-column chart
7. Integration Group Draft Document, dated February 17, 2009 revised February 20, 2009 [year incorrectly identified as 2008] for Proposal 3 with four-column chart
8. Last Options Presented in the Integration Group Routes and Areas Comparison, dated February 25, 2009 (chart)
9. Last Options Presented in the Integration Group Issues Comparison, dated February 25, 2009 (chart with Natural Resource Protection Table as Part of Option B)
10. Routes and Areas Maps prepared by Jim Keene Showing Access Caucus Proposals Labeled Option A February 3, 2009 and Option A February 25, 2009, undated
11. Routes and Areas Maps prepared by Jim Keene Showing Conservation Caucus Proposals Labeled Option B February 3, 2009, Option B February 25, 2009, and Pedestrian February 3, 2009, undated
12. Groundrules for Public Comment
13. Written Public Comment from Jim Harris, dated February 26, 2009 (submitted digitally)
14. Written Public Comment from Gary Gross, undated
15. Written Public Comment from Matt Walker, dated March 16, 2009
16. Written Public Comment from Tommy, Chrystal and Tara Sloan, undated
17. Written Public Comment from Michael Gery, dated February 27, 2009